



## **DEPARTMENT OF HEALTH AND HUMAN SERVICES**

### **Impact of Health Misinformation in the Digital Information Environment in the United States Throughout the COVID-19 Pandemic Request for Information (RFI)**

**AGENCY:** Office of the Surgeon General, Department of Health and Human Services.

**ACTION:** Request for Information (RFI).

**SUMMARY:** The Office of the Surgeon General requests input from interested parties on the impact and prevalence of health misinformation in the digital information environment during the COVID-19 pandemic. The purpose of this RFI is to understand the impact of COVID-19 misinformation on healthcare infrastructure and public health more broadly during the pandemic including (but not limited to) quality of care, health decisions and outcomes, direct and indirect costs, trust in the healthcare system and providers, and healthcare worker morale and safety, understand the unique role the information environment played in the societal response to the COVID-19 pandemic and implications for future public health emergencies, understand the impact of exposure to health misinformation and how access to trusted and credible health information, particularly during a public health emergency, impacts lifesaving health decisions such as an individual's likelihood to vaccinate; and use the information requested to prepare for and respond to future public health crises. HHS will consider the usability, applicability, and rigor of submissions in response to this RFI and share learnings from these responses with the public. Public comments and submissions will also be made available to the public and can be used for research purposes.

**DATES:** To be assured consideration, comments must be received via the methods provided below, no later than midnight Eastern Time (ET) on May 2, 2022. Submissions received after the deadline will not be reviewed.

**ADDRESSES:** You may send comments, identified by [Impact of Health Misinformation in the Digital Information Environment in the United States Throughout the COVID-19 Pandemic Request for Information (RFI)], by any of the following methods:

- Federal eRulemaking Portal: <http://www.regulations.gov>. Follow the instructions for sending comments.

- Form: [ <https://forms.office.com/g/kPPYHM15Uc> ]

- E-mail: [[COVIDMisinfoRFI@hhs.gov](mailto:COVIDMisinfoRFI@hhs.gov) ]. Include [Impact of Health Misinformation in the Digital Information Environment in the United States Throughout the COVID-19 Pandemic Request for Information (RFI)] in the subject line of the message.

You may respond to some or all of the topic areas covered in the RFI. You may also include links to online material or interactive presentations.

For information on public comments, see the "SUPPLEMENTARY INFORMATION" section.

**FOR FURTHER INFORMATION CONTACT:**

Max Lesko at [COVIDMisinfoRFI@hhs.gov](mailto:COVIDMisinfoRFI@hhs.gov) or at (202) 893-5020.

**SUPPLEMENTARY INFORMATION:**

Please feel free to respond to as many topics as you choose. Responses should include the name of the person (s) or organization (s) filing the comment, as well as the respondent type (e.g., academic institution, advocacy group, professional society, community-based organization, industry, member of the public, government, and governmental entities such as libraries and public health departments. Respondent's role in the organization, as applicable, may also be provided (e.g., researcher, administrator, student, product manager, journalist) on a voluntary basis. Comments containing references, studies, research, and other empirical data that are not widely published should include electronic links to the referenced materials or be attached to the email. No proprietary business information, copyrighted information, or personally identifiable information should be submitted in response to this RFI. Listening sessions will be hosted to

allow oral comments and submissions. Please be aware that all submissions will be reviewed and relevant comments submitted in direct response to the information requested in this RFI may be posted or otherwise released publicly.

## **I. Background**

1. Health misinformation- health information that is false, inaccurate, or misleading according to the best available evidence at the time- has been a challenge during public health emergencies before, including persistent rumors about HIV/AIDS that have undermined efforts to reduce infection rates in the U.S. and during the Ebola epidemic. But the speed, scale, and sophistication with which misinformation has been spread during the COVID-19 pandemic has been unprecedented. Recent research shows that most Americans believe or are unsure of at least one COVID-19 vaccine falsehood. The digital information environment is a phenomenon that requires further research and study to better prepare for future public health emergencies. This RFI seeks to understand both the impact of health misinformation during the COVID-19 pandemic and the unique role that technology and social media platforms play in the dissemination of critical health information during a public health emergency. The inputs from stakeholders will help inform future pandemic response in the context of an evolving digital information environment.

## **II. Scope and Assumptions**

- The definition of health misinformation for the purposes of this RFI is health information that is false, inaccurate, or misleading according to the best available evidence at the time.
- Exposure is defined as seeing content in newsfeeds, in search results, or algorithmically nominated content.
- Potential exposure is the exposure users would have had if they could see all the content

that is eligible to appear in their newsfeeds.

- Engagement includes the clicking or viewing of content, as well as reacting.
- Sharing is the act of sharing a piece of pre-existing content within social media.
- Technology platforms include the following: general search engines, content sharing platforms, social media platforms, e-commerce platforms, crowd sourced platforms, and instant messaging systems.
- Relevant dates for responses include January 2020- Present.
- Research, case studies, data sets, images, data visualizations, interviews, and personal testimonies may be submitted.
- All information should be provided at a level of granularity that preserves the privacy of users.
- If including data sets, please make the data available in a downloadable, machine-readable format with accompanying metadata.

### **III. Information Requested / Key Questions**

Please respond to specific topics where you have both expertise and sufficient evidence to support your comments. Respondents are requested to share objective results of an evaluation for each topic when possible. A response to every item is not required.

#### **Information about Impact on Healthcare**

1. Information about how COVID-19 misinformation has affected quality of patient care during the pandemic.
  - a. Information about how important a role COVID-19 misinformation played in patient decisions not to vaccinate, including the types of misinformation that influenced decisions.

- b. Information about the media sources from which patients are receiving misinformation and if such information has negatively influenced their healthcare decisions or resulted in patient harm.
- 2. Information about how COVID-19 misinformation has impacted healthcare systems and infrastructure.
  - a. Information about time and resources spent addressing COVID-19 misinformation.
  - b. Information about how COVID-19 misinformation has impacted healthcare worker morale and safety in the workplace, including instances of online harassment or harm.

## **2. Information about Technology Platforms**

- 3. Information about how widespread COVID-19 misinformation is on individual technology platforms including: general search engines, content sharing platforms, social media platforms, e-commerce platforms, crowd sourced platforms, and instant messaging systems.
  - a. Starting with, but not limited to, [these common examples](#) of COVID-19 vaccine misinformation documented by the Centers for Disease Control and Prevention (CDC), any aggregate data and analysis on the prevalence of COVID-19 misinformation on individual platforms including exactly how many users saw or may have been exposed to instances of COVID-19 misinformation.
  - b. Any aggregate data and analysis on how many users were exposed, were potentially exposed, or otherwise engaged with COVID-19 misinformation.
    - i. Exposure is defined as seeing content in newsfeeds, in search results, or algorithmically nominated content.
    - ii. Potential exposure is the exposure users would have had if they could see all the content that is eligible to appear within their newsfeeds.

- iii. Engagement includes the clicking or viewing of content, as well as reacting. Sharing is the act of sharing a piece of pre-existing content within social media.
  - c. Any aggregate data broken down by demographics on groups or populations who may have been differentially exposed to or impacted by COVID-19 misinformation.
- 4. Information about COVID-19 misinformation policies on individual technology platforms.
  - a. Any aggregate data and analysis of technology platform COVID-19 misinformation policies including implementation of those policies and evaluations of their effectiveness.
- 5. Information about sources of COVID-19 misinformation.
  - a. Information about the major sources of COVID-19 misinformation associated with exposure.
    - i. By source we mean both specific, public actors that are providing misinformation, as well as components of specific platforms that are driving exposure to information.
- 6. Information about COVID-19 misinformation from sources engaged in the sale of unproven COVID-19 products or services (e.g., prescriptions for unapproved or unauthorized drugs, sales of alternative cures, or sales of other unapproved or unauthorized COVID-19 medical products), or other money-making models.

### **Information about Impacted Communities**

- 7. Information about how COVID-19 misinformation has impacted individuals and communities.
  - a. Information about how COVID-19 misinformation has impacted organizations that serve communities directly through service (e.g., libraries and food banks),

and community-based organizations that are faith-based or provide affinity to communities (e.g., clubs and sororities or fraternities).

- b. Information about how COVID-19 misinformation has impacted community members: individuals and families.

#### **IV. How to Submit Your Response**

To facilitate review of your responses, please reference the subject of the RFI in your response. You may respond to some or all of the topic areas covered in the RFI, and you can suggest other factors or relevant questions. You may also include links to online material or interactive presentations. If including data sets, please make the data available in a downloadable, machine-readable format with accompanying metadata.

Please note that this is a request for information (RFI) only. In accordance with the implementing regulations of the Paperwork Reduction Act of 1995 (PRA), specifically 5 CFR 1320.3(h) (4), this general solicitation is exempt from the PRA. Facts or opinions submitted in response to general solicitations of comments from the public, published in the Federal Register or other publications, regardless of the form or format thereof, provided that no person is required to supply specific information pertaining to the commenter, other than that necessary for self-identification, as a condition of the agency's full consideration, are not generally considered information collections and therefore not subject to the PRA.

This RFI is issued solely for information and planning purposes; it does not constitute a Request for Proposal (RFP), applications, proposal abstracts, or quotations. This RFI does not commit the U.S. Government to contract for any supplies or services or make a grant award. Further, we are not seeking proposals through this RFI and will not accept unsolicited proposals. We note that not responding to this RFI does not preclude participation in any future procurement, if conducted. It is the responsibility of the potential responders to monitor this RFI announcement for additional information pertaining to this request.

HHS may or may not choose to contact individual responders. Such communications would be for the sole purpose of clarifying statements in written responses. Contractor support personnel may be used to review responses to this RFI. Responses to this notice are not offers and cannot be accepted by the Government to form a binding contract or issue a grant. Information obtained as a result of this RFI may be used by the Government for program planning on a non-attribution basis. This RFI should not be construed as a commitment or authorization to incur cost for which reimbursement would be required or sought. All submissions become U.S. Government property; they will not be returned, and we may publish some of their content.

Dated: March 2, 2022.

**Max Lesko,**

*Chief of Staff,*

*Office of the Surgeon General.*

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